

OVERALL FUNDING PROVISION SET OUT IN FEMALE OFFENDER STRATEGY	
Community provision: 2018/19 & 2019/20 ( <a href="#">link</a> )	£5 million
Grant competition for community provision	£3.5 million
> of which 'FO who have experienced domestic abuse'	[ £2 million ]
Development of community-based provision for female offender capital funding	£1.5 million (for residential women centres)

OVERALL FUNDING PROVISION GRANTED	
12 organisations providing a range of specialist support as well as the development of new women's centres to offer holistic support to vulnerable women' <a href="#">Nov-18</a>	£3.3 million
18 projects, including support for domestic abuse victims, benefiting 17 different services and 83 female rape support centres' <a href="#">Jan-19</a>	£1.6 million
unallocated for the Community Investment Fund 2019/2020	£80,000 - final 10K allocated Dec-19

ADDITIONAL FUNDING	
<a href="#">05/05/2020</a> : announcement of grant funds to community services - allocation due November 2020 to be spent by March 2021	£2.5 million ( <a href="#">£2 million announced as allocated on 23.01.21</a> )

LAST UPDATED: 14.04.21



This matrix follows chapter headings in the Female Offender Strategy ('the strategy') and the commitments made in each. Page numbers in the first column correspond to page numbers in the strategy. Some stakeholders in the agencies columns are taken from the strategy, but we have added others relevant agencies. The deadline column refers to the deadline outlined in the strategy. The progress column tracks progress of each deliverable since publication of the strategy, either from public information or from material provided to ABFO. Please note, many of the commitments in the strategy are vaguely worded and there is no implementation plan with timelines. So the list of deliverables in the matrix has been drawn as accurately as possible from this.

ABFO PR XXX-XX = Advisory Board on Female Offenders progress report  
  
PQXXX = written parliamentary question

KEY
RED = no progress
AMBER = partial progress
GREEN = commitment met

**MINISTRY OF JUSTICE FEMALE OFFENDER STRATEGY - JUNE 2018 - reducing the number of women sent to prison by "shifting our focus from custody to the community"**

	Deliverable	AGENCIES		Deadline	Progress	Commitment achieved
		Lead Agency	Other Agencies Involved			
<b>Chapter One: Early Intervention and Diversion - intervening earlier to address vulnerabilities; funding community provision; diverting offenders through L&amp;D, OOC, working with non-police prosecutors</b>						
p.8	Comprehensive guidance for the police on working with vulnerable women, developed in partnership with The National Police Chiefs Council (NPCC)	NPCC	Police / Home Office (HO) / Ministry of Justice (MoJ) / Association of Police / Crime Commissioners (APCC)	<a href="#">published 27 June 2018</a>	Guidance disseminated within forces and PCCs ( <a href="#">PQ273386</a> ); questionnaire circulated in Nov-19, the result of which covered 37 force areas, informed by the findings an action plan has been agreed which includes a Police Service working group for women offenders (ABFO PR Jun-20)	
p.8	Guidance on the development of local whole system approaches (WSA)	MoJ	multi-agency - local and national		<a href="#">published Jun-18</a>	
p.9 / 33	Replacing Prison Service Order (PSO) 4800 with a Women's Policy Framework, work will focus on women across criminal justice system not just in prison	MoJ / HM Prison and Probation Service (HMPPS) / women's prison governors / National Probation Service (NPS) / Community Rehabilitation Companies (CRCs)	Other government departments (OGD) / external stakeholders	to publish final version by the end of Autumn 2018	<a href="#">Published Dec-18</a>	
p.9-10	A Blueprint for Wales - for women in, and at risk of entering the criminal justice system	Welsh Government / HMPPS Wales	MoJ		<a href="#">Launched Jun-19</a>	
p.13	Ministry of Housing, Communities and Local Government (MHCLG) to announce further significant funding for domestic abuse services including refugees	MHCLG	Violence Against Women and Girls (VAWG) sector	as early as possible this (2018) financial year	<a href="#">£22 million allocated to 63 projects in November 2018</a>	
p.14	Roll out of NHS England-commissioned Liaison and Diversion (L&D) Services with women's lead in each service and enhanced womens pathways, with a similar plan in Wales	NHS (England)	MoJ / Department of Health and Social Care (DHSC) / Police / HO / Welsh Government	Full coverage in England by March 2020	Full coverage in England Apr-20 (ABFO PR Jun-20); further direct pathway development deferred due to Covid-19 pandemic (ABFO PR Dec-20)	
p.14	L&D services to address barriers faced by particular groups including sex workers and foreign national women in accessing services	MoJ / HO	DHSC / Police / NHS		No proposals described in FOS and progress not known	
p.14	Opportunity to offer a single needs assessment for vulnerable women in contact with police whether or not they are arrested	NPCC / HO	MoJ / APCC / Farmer Review		<a href="#">Vulnerability and adults at risk policy statement and equality impact assessment</a> issued Dec-18; no information on implementation	
p.14	College of Policing have developed <i>vulnerability and risk training programme</i>	HO	College of Policing	Already delivered to 9,500 police officers and staff	<a href="#">Evaluation of training</a> published Aug-18; number of officers and staff who have completed the training unknown	
p.15	Out of court disposals (OOC) for low level offending and quality diversion options for women, conditional cautions and retail based diversion - as per <i>Charging and Out of Court Disposals Strategy</i> Jan-18	NPCC / MoJ / HO	PCCs / local police forces / Women's Services		Operational in some areas since Aug-17 and NPCC published <a href="#">'charging and out of court disposals strategy'</a> Jan-18	
p.16	Working with non-police prosecutors, monitoring non-police prosecutions, including TV licence fee evasion	MoJ / Department for Digital, Culture, Media and Sport (DCMS)	BBC / APCC	Simple Payment Plan introduced Mar-18 and BBC research study findings published Dec-17	Second pilot proposal agreed with two PCCs trialling TV licensing enforcement officers providing leaflets signposting to women identified as vulnerable during visits (ABFO PR Jun-20); liaising work with other departments paused due to Covid-19 pandemic. No comprehensive data on trends in non-police prosecutions	
<b>Chapter Two: Community Solutions - aim to reduce prison places and provide more community options</b>						
p.19-20	Ensure courts receive all information to inform the sentencing process. Interviews will be conducted with district judges and magistrates about their sentencing of women	MoJ / Judicial College	Magistrates Association		Interviews conducted in 2017 and feedback incorporated into pre-sentence report (PSR) checklist; contributed towards probation policy team's proposal for a pilot to improve PSR quality and timelines	
p.20	Improved PSRs through <i>Effective Proposal Tool</i> (EPT), with local sentence options available. PSR interview checklist and reporting template and training package for all PSR writers	NPS / MoJ	NPS / CRCs / women's services / HMCTS	Checklist to be rolled out summer 2018	New 'aide-memoire'/guidance developed, piloted and rolled out; checklist rolled out Aug-19 with specific question about dependent children; PSR pilot to consider increased use of PSRs to begin during 'next quarter' (ABFO PR Dec-20)	

p.20	Improved support for women to disclose their needs and (with consent) better sharing of information between L&D services and criminal justice partners	CRC / court staff / NPS / NHS / Police	women's services		No proposals described	
p.20	Roll out Dr Minson's DVD <i>Safeguarding children when sentencing mothers</i>	MoJ / NPS	HMCTS		Films shared with PSR authors	
p.21	Developing a 'Residential Women's Centres' (RWC) pilot in at least five sites	MoJ	potential providers / partners / CRCs / investors		First RWC to be in Wales as <a href="#">announced May-20</a> open by end of 2021; 4 other sites not yet identified (PQ151640); pilot '...likely to last until the latter part of this decade' (PQHL7520); 'suitable site in South Wales being looked at' for second site (Self harm among women prisoners oral question 15.03.21)	
p.22	A new Bail Accommodation Support Service (BASS) contract with 17% of its property designated for women	MoJ / NACRO	Women's support services / housing providers / prison	The new contract commenced on 18 June 2018	Unclear on how many of the beds are for women	
p.22	Closer integration of BASS and established women's centres - pilot in Greater Manchester	MoJ / NACRO	Greater Manchester Women's Support Alliance	March 2018 for 12 months (with potential for expansion)	March-18 pilot completed; Proof of concept proposal extending the bail information officer developed and aim for a review of remand for women offenders alongside this (ABFO PR Dec-20)	
p.22	Reviewing approved premises (AP) capacity with a specific focus on London and Wales	HMPPS	London and Wales approved premises	"we are conducting a review..."	Review not published; Feb-20 a 6 bed women only AP opened in London; New women's AP in Bristol to open Jun-21 ( <a href="#">HL13757</a> )	
p.23	Protocol to increase the use of Community Sentence Treatment Requirements (CSTRs) in England, being tested in 5 sites (one women specific)	MoJ / DHSC	NHS England / Public Health England	Evaluation due later in 2018	<a href="#">CSTR protocol - process evaluation report</a> published Jun-19; 5 women only sites (PQ30716); new sites will continue to go live throughout 2021 (ABFO PR Dec-20)	
p.23-24	Creative use of electronic monitoring (including for remand) to support and divert women from custody and increased use of alcohol tags for women being piloted	MoJ	HMPPS / MOPAC	GPS pilot evaluation findings to be published 'this summer'; alcohol tag pilot findings due end of 2018 onwards	<a href="#">Evaluation</a> published Jul-19; Roll out of GPS tags completed Sep-19 (ABFO PR Oct-20); alcohol abstinence monitoring requirement introduced in Wales Oct-20 roll out in England due Mar-21 (ABFO PR Dec-20)	
p.24	Strengthening links between probation and women's centres to improve delivery of Through the Gate (TTG) services	NPS / CRC	probation workforce / women's centres		Recent announcement of £6m for TTG support for prison leavers, only 1 of the 16 prisons is a women's prison - New Hall ( <a href="#">Supporting Women Prison Leavers debate 09.03.21</a> )	
p.24	Appointing a dedicated senior officer as women's lead in each NPS region	MoJ	NPS / HMPPS	September 2018 (for 1 year minimum)	Unknown if still in post in all areas	
p.24	All CRCs have a strategic women's lead	CRC	MoJ / HMPPS	September 2018 (for 1 year minimum)	Unknown if still in post in all areas	
p.25	Creating a probation workforce professional register	MoJ / HMPPS	probation workforce		<a href="#">Probation Workforce Strategy</a> published Jul-19 but as yet no register in place	
p.25	Provide one training package on women with complex needs for prison staff, NPS staff and CRCs	MoJ / HMPPS	HMIP		POWER training rolled out to NPS & prison nearly 300 staff have received the training but paused due to Covid-19 pandemic (ABFO PR Dec-20)	
p.25	Update instructions to probation staff on offender childcare - so childcare issues are not a barrier to compliance	MoJ / HMPPS	NPS		No evidence of progress	
p.25	HMPPS to implement Lammy review recommendation 31: 'To increase staff awareness of cultural diversity and diverse needs'	MoJ / HMPPS	Lammy review / Voluntary sector		<a href="#">"Recommendation will take longer than 12 months to complete"</a> , Jun-20	
<b>Chapter Three: Better Custody</b>						
p.26	Aim to reduce female prison places	MoJ	multi-agency	a long term project	<a href="#">MoJ announced 500 additional prison places Jan-21</a>	
p.28	Lord Farmer Review 2 of women's links with children and families	MoJ	Lord Farmer	Report due end of 2018	<a href="#">Report</a> published Jun-19; update on implementation progress delayed and some recommendations paused during Covid-19 pandemic (PQ43643)	
p.28	Rolling out a centralised prison visits booking system to provide a better and more consistent service for families and women	HMPPS	HMPPS / MoJ	January 2018	System rolled out Jan-18	
p.28	Publishing the <i>Family Policy Framework</i>	MoJ, HMPPS	Prison governors	Autumn 2018	<a href="#">Strengthening Prisoners' Family Ties Policy Framework</a> published Jan-19	
p.28	HM Inspectorate of Prisons (HMIP) Lead Inspector for Children & Family	HMIP		already in post	Lead Inspector appointed	
p.28	Reviewing the operation of Mother and Baby Units (MBUs) and management of complex cases	MoJ	HMIP		<a href="#">Review</a> published Jul-20; A new review of a new policy framework to govern the operation of MBUs, and work with pregnant women and those who are separated from children under 2 is out for consultation Jan-21	
p.29	Improving women's safety in custody partially through implementing Independent Advisory Panel (IAP) and Prison and Probation Ombudsman (PPO) recommendations	MoJ/HMPPS	Other ministers / IAP / PPO / NHS		HMIP review of safety standards summer -19; A review of IAP recommendations to be completed (ABFO PR Oct-20); Self-Harm Task Force in place; <a href="#">Rates of incidents of self harm in the women's estate increased by 18% in last 12 months</a>	
p.29	Completing a literature review to ensure the 'Challenge, Support & Intervention Plan' (CSIP) is successful in prisons	MoJ / HMPPS		has been rolled out to all prisons'	Training in Foston Hall began Jan-20 (ABFO PR Jun-20); CSIP now implemented and has 'business as usual monitoring and assurance processes in place' (ABFO PR Oct-20); no evaluation of success overall	
p.29	Appointment of a dedicated <i>Group Safety Lead</i> for the women's prison estate	MoJ / HMPPS	HMIP	Group Safety Lead already appointed	Appointed	
p.29	Introduction of women specific training around the Assessment, Care in Custody and Teamwork (ACCT) case management system	MoJ / HMPPS	Prison governors		ACCT version 6 ' <a href="#">prioritised...to support people at risk of suicide and self-harm</a> ', and scheduled to go live Mar-21 (ABFO PR Oct-20)	

p.30	Developing a trauma informed environment - women prisoners being trained to conduct peer led training in healing trauma	HMP Send	HMPPS / MoJ		<a href="#">Healing Trauma evaluation report</a> published Jun-19; training suspended during Covid-19 pandemic (ABFO PR Dec-20)	
p.31 - 32	Completing a review of the interventions available across the women's estate	HMPPS	Prison governors / NHS England / Public Health England		No proposal or timetable described and progress unknown	
p.32	Increase the use of and reliability of video links to court	HMCTS / HMPPS / Judiciary			Increased usage during the current pandemic, but future policy not stated	
p.32	Replicated holistic care models (including the women offender personality disorder pathway) across prison healthcare in the women's estate	NHS England / HMPPS			No proposal or timetable described	
p.33	Creating an ethical practice reference group to resolve practice issues and ensure practice guidelines are consistent and addressing current issues	HMPPS	Senior Leaders in prisons		Ethics group established and is ongoing in women's estate	
p.33	New Offender Management in Custody Model (OMIC) for women, with the inclusion of 'key worker time'	MoJ / HMPPS	Prison governors		OMIC to be rolled out <a href="#">Apr-21</a> , far behind male estate	
p.33	Recruiting gender informed prison officers and a workforce who are conscious of the impact of protected characteristics on female offenders & representative of the women they work with	MoJ / HMPPS	Lammy Governance Board	Government objective of 14% of all recruits (across HMPPS) being BAME by 2020 & increase the diversity of the senior leader cadre by Dec-20	Unclear on proposal or progress	
p.34	Reforming prison education to give governors more oversight and control over their education provision	HMPPS	Prison governors	Education and Employment strategy published May 2018	No evaluation of strategy	
p.34	<i>New Futures Network (NFN)</i> , a partnership between employers and prisons	MoJ	Employers / CBI/ Department for Work and Pensions (DWP)	The network will begin work by the end of 2018	Network in place	
p.34	Reviewing ROTL rules	MoJ	Prison governors		<a href="#">New ROTL framework</a> published May-19 (after pilot in Downview); ROTL paused due to Covid-19 pandemic	
<b>Chapter Four: Framework for Implementation</b>						
p.35	Reformed <i>Advisory Group on Female Offenders</i> (ABFO)	MoJ	cross-government / local areas		Re-convened in October 2018 but still no minority representation and the group has met sporadically	
p.36	Develop a National Concordat on Female Offenders	MoJ	government / national & local partners	end of 2018	<a href="#">Concordat for women in or at risk of contact with the criminal justice system</a> published Jan-21; the concordat contains a commitment to a 'one year on report' to track progress	
p.36-38	Work with areas already operating WSAs to build an evidence base to support this approach and share best practice. Devolve power and responsibility to local areas so they have the levers for the wider rollout of this model.	MoJ	MOPAC / Welsh government	<a href="#">The case for a whole system approach for female offenders</a> published alongside the Female Offender Strategy	Wales and London launched Blueprints in June-19, progress has also been made in Greater Manchester, Merseyside, Devon and Cornwall, Avon and Somerset, Surrey, West Yorkshire, the West Midlands and Norfolk; No formal devolution of powers locally	
p.39	Cross-government groups to address the complex needs of vulnerable people: Whitehall Vulnerable Persons Directors Group, the Cross-Departmental Complex Needs Group and the Reducing Reoffending Group	cross government departmental			Reducing Reoffending Group convened Jun-18 ( <a href="#">PO162071</a> ), but abolished following 2019 general election	
p.40	MHCLG review of funding and commissioning of domestic abuse services across England, audit of current provision by Ipsos MORI	MHCLG	Ipsos MORI		<a href="#">MHCLG has responded</a> to its consultation on future delivery of support to victims and their children in accommodation-based domestic abuse services, Oct-19	
p.40	The government consultation Transforming the Response to Domestic Abuse to inform the work taken forward			Consultation closed on 31 May-18	Domestic Abuse Bill is currently making its way through parliament, but is unlikely to include protection for <a href="#">women whose offending is driven by their experience of domestic abuse</a>	
p.40	Driving forward the Violence Against Women and Girls (VAWG) Strategy Action Plan	HO	Home Secretary chaired VAWG Inter-Ministerial Group		<a href="#">Progress update</a> published Mar-19, out of 95 actions: 54 are complete, 29 are on track and 12 remain a work in progress	
p.40	Government response after consultation on a new funding model for supported housing	MHCLG		a response is expected Summer 2018	<a href="#">Government response to the funding for supported housing consultation</a> published Aug-18, but no evidence of progress since	
p.40	<i>Homelessness Reduction Act</i> - duty to refer and prevent homelessness	MHCLG		Duty to refer in place from October 2018	In force from Oct-18; <a href="#">There is no systematic monitoring of the impact but feedback indicates inconsistent practice</a> ; new pilot to begin Summer-21 and provide prison leavers with accommodation for up to 12 weeks only covers 5 probation regions (Support for Women Leaving Prison debate 09.03.21)	
p.40-41	The cross government rough sleeping strategy will take action to support particularly vulnerable groups including women offenders	cross-government Rough Sleeping & Homelessness Reduction Taskforce		Government have committed to halving rough sleeping by 2022 and ending it by 2027. The strategy will be published Jul-18	<a href="#">Published</a> Aug-18 and includes specific commitments for supporting female offenders	
p.41	MHCLG allocated funds to 83 areas to boost the immediate support available to people living in the streets and help them into accommodation	MHCLG			<a href="#">Funds announced Sep-18</a>	
p.41	Investigating how Housing First pilots currently underway in both England and Wales could help to ensure that offenders with complex needs can secure suitable accommodation	MHCLG / MoJ	Liverpool City Region / West Midland / Greater Manchester Combined Authority Regions	pilots currently underway	There are some areas of good practice including Inspiring Change, Jigsaw Support and Single Homeless Project but there is still a chronic lack of secure suitable housing. ( <a href="#">link</a> )	
p.42	A data tool kit alongside the Concordat	MoJ analytical services		concordat due end of 2018	<a href="#">Data tool kit</a> published Jan-21	
p.42	Share findings and good practices for local area work from <i>Troubled Families Programme</i>	MHCLG / MoJ			<a href="#">2019-20 annual report</a> published, but not gender disaggregated	

p.42	Engage BAME women with lived experience of the criminal justice system to inform policy development for multi-agency approaches	MoJ	VCS		BAME offender user centred research interviewing phase completed and first meeting of Female Offender Minority Ethnic Working Group Feb-21 (ABFO PR Dec-20)	
p.42	Funding Clinks to develop networks of support and communication in specialist areas	HMPPS	Clinks		Ongoing	
p.42	Monitoring of protected characteristics to measure progress	MoJ	EHRC		Gender disaggregation still patchy in relevant official statistics	